

Melbourne Planning Scheme

Amendment C432melb

Explanatory Report

Overview

The amendment proposes to introduce a new Municipal Planning Strategy (MPS) and provide new policies for all local areas within the City of Melbourne in the Melbourne Planning Scheme. The amendment implements the findings and directions of the City of Melbourne Draft City Spatial Plan (Draft City Spatial Plan). The new Municipal Planning Strategy establishes the overarching strategic planning policy for the municipality. It considers the context, history, assets, strengths, attributes and influences which shape the City of Melbourne to establish the vision and strategic direction for future land use and development.

Where you may inspect this amendment

The amendment can be inspected free of charge at the City of Melbourne's online engagement hub at: <https://participate.melbourne.vic.gov.au/amendment-c432>

The amendment is available for public inspection, free of charge, during office hours at the following places:

City of Melbourne Customer Service Counter
Ground Floor Melbourne Town Hall,
120 Swanston Street, Melbourne

The amendment can also be inspected free of charge at the Department of Transport and Planning website at <http://www.planning.vic.gov.au/public-inspection> or by contacting the office on 1800 789 386 to arrange a time to view the amendment documentation.

Submissions

Any person may make a submission to the planning authority about the amendment. Submissions about the amendment must be received by Monday 16 September 2024.

A submission must be lodged by one of the following ways:

Online: City of Melbourne participate website page:
<http://www.paticipate.melbourne.vic.gov.au/amendment-c432>

By Email: planningpolicy@melbourne.vic.gov.au

By Post: Manager Planning Policy, City of Melbourne, GPO Box 1603.
Melbourne VIC 3001

In Person: Customer Service Counter, Melbourne Town Hall, 120 Swanston
Street, Melbourne

Panel hearing dates

In accordance with clause 4(2) of Ministerial Direction No.15 the following panel hearing dates have been set for this amendment:

- Directions hearing: Monday 28 April 2025
- Panel hearing: Monday 2 June 2025

Details of the amendment

Who is the planning authority?

This amendment has been prepared by the City of Melbourne, which is the planning authority for this amendment.

Land affected by the amendment

The amendment applies to all land within the City of Melbourne.

What the amendment does

The amendment proposes to introduce a new Municipal Planning Strategy (MPS) at clause 2 and clause 11.03 Planning for Places, with consequential changes to the schedules to clause 72.08 Background documents and clause 74.02 Further strategic work.

The MPS includes greater emphasis on promoting sustainable development, promoting housing diversity and affordable housing, mitigating climate change, promoting employment, innovation and creative industries, elevating high quality design outcomes and design excellence, and recognising Aboriginal cultural values and heritage.

The amendment also reflects the recommendations of the reviews of the Melbourne Planning Scheme undertaken in 2018 and 2023. Both reviews identified the need to update the then Municipal Strategic Statement (MSS) and subsequent MPS, following its translation into the Planning Policy Framework by Amendment C409melb, to ensure the overarching strategic policies of the Melbourne Planning Scheme are current and reflect the preferred directions for future growth.

The amendment is consistent with the new policy structure of planning schemes introduced by Amendment VC148 in 2018. The proposed changes to the scheme will result in local content being substantially consolidated and reduced.

Specifically, the amendment proposes to introduce the following into the Melbourne Planning Scheme:

Purpose and Vision

1. Delete the existing Municipal Planning Strategy at Clauses 02.01-02.04.
2. Insert a new Municipal Planning Strategy at Clause 02 including:
 - a. A new context at Clause 02.01 including an acknowledgement of Traditional Owners and updated description of the City's geography, economy, environment and demographics.
 - b. A new vision at Clause 02.02 derived from the Draft City Spatial Plan.
 - c. New strategic directions at Clause 02.03 across all policy themes including a new settlement framework with six change types and a greater emphasis on:
 - Promoting sustainable development
 - Delivering affordable housing
 - Mitigating climate change and achieving net zero emissions
 - Promoting job creation, innovation and creative industries
 - Elevating high quality design outcomes and design excellence
 - Recognising Aboriginal values
 - d. New strategic framework plans at Clause 02.04 that reflect the Draft City Spatial Plan including:
 - A new growth areas plan
 - A new economic and innovation plan
 - A new open space and waterways plan
 - A new transport plan
 - A new cultural heritage plan

Planning Policy Framework

3. Insert new and revised local policies in the Planning Policy Framework (PPF) at clause 11.03-6 including new objectives and strategies across housing, economic development, built environment, transport and open space policy themes. Specifically, the amendment introduces a new policy order based on the City Spatial Plan including:
 - a. New local policies for City North, Dynon, E-Gate, Flemington and Melbourne Showgrounds, and Maribyrnong Waterfront.

- b. Substantial updates to existing policies for Carlton, Docklands, East Melbourne and Jolimont, Kensington, Hoddle Grid, North Melbourne, Parkville, Southbank, Sports and Entertainment Precinct and Domain Parklands, South Yarra and West Melbourne.
- c. Administrative updates to existing policies for Arden (formerly the Arden Precinct), Fishermans Bend Urban Renewal Area, Fishermans Bend – Lorimer and Fishermans Bend National Employment and Innovation Cluster (formerly the Fishermans Bend Employment Precinct).

Operational Provisions

4. Amend the Schedule to Clause 72.08 (Background documents) to remove 13 existing background documents and include 30 new background documents used to underpin the proposed MPS and PPF. The amended Schedule includes some documents already in the planning scheme as reference documents and includes new documents and updated documents that have been adopted or endorsed by the Council. Existing reference documents in the scheme are now required to be referred to as background documents.
5. Insert a new Schedule to Clause 74.02 (Further strategic work) to list future further strategic work to be undertaken in the Melbourne Planning Scheme including to review and update council's signage and sustainability policies, heritage precincts and places, urban design and licensed premises policies.

Strategic assessment of the amendment

Why is the amendment required?

The amendment is required to introduce contemporary local policy direction for the City of Melbourne following on from reforms brought by Amendment VC148 in 2018 and Amendment C409melb (Melbourne PPF Translation). Changes made to the Melbourne Planning Scheme through these amendments were undertaken through a policy neutral amendment, with a commitment to update the MPS through a full amendment process.

The amendment fulfils the City of Melbourne's obligation as the Planning Authority under the *Planning and Environment Act 1987* to undertake a regular review of its planning scheme. It does this by:

- Implementing recommendations of the 2018 City of Melbourne Planning Scheme Review
- Implementing recommendations of the 2023 City of Melbourne Planning Scheme Review

- Making updates to local content to implement Council documents and strategies that have been adopted or prepared including the Draft City Spatial Plan.
- Removing obsolete background documents and replacing superseded background documents with current versions.

Draft City Spatial Plan

The Draft City Spatial Plan is a place based vision for change and growth across the municipality. The Draft City Spatial Plan is the basis to enable the MPS to establish the overarching strategic planning policy for the municipality. It represents Council's endorsed position on key planning issues including employment generating land uses, the role of potential renewal precincts, the interface with the Port of Melbourne, overarching principles guiding the provision of infrastructure, response to research into local energy, creative industries and active recreation demand, and strategic directions for local areas.

The Draft City Spatial Plan sets out the strategic framework in three parts. Part one provides context for the Plan with regard to the municipality's history and the anticipated growth and change expected. Part two sets out the Plan's thematic strategic directions, and these are the basis for the MPS and have informed the content within clause 02.03 Strategic Directions. These themes are:

- | | |
|-------------------------------|------------------------|
| • Built Form and Public Realm | • Culture and Heritage |
| • Environment | • Infrastructure |
| • Water | • Land Use |
| • Movement | • Community Wellbeing |
| • Economy and Innovation | |

Part three provides further detail on the local areas within the municipality and the expected types of change in each area. These areas form the strategic basis for updates to the strategic framework plans at clause 02.04. Further policy guidance for these areas based on the Draft City Spatial Plan is included at clause 11 of the Melbourne Planning Scheme. The local areas are grouped into the following categories:

1. Central City

- *Hoddle Grid* where ongoing growth and change is anticipated.
- *Evolving* includes Southbank and Docklands; these areas are maturing with ongoing infill development.

2. Renewal Precincts

- *Existing renewal areas* include Arden, Macaulay, Fishermans Bend (Lorimer and the NEIC). These areas are mixed use, industrial and former industrial areas that are undergoing significant change in function, form and character.
- *Potential renewal* includes the areas of E-Gate, Dynon and Maribyrnong Waterfront. These areas are active industrial areas, strategically important in supporting the economy.

3. Neighbourhoods

- *Transitioning* areas include West Melbourne and City North. These are well established areas undergoing incremental infill development.
- *Established* areas include Carlton, East Melbourne and Jolimont, Kensington, Parkville, North Melbourne and South Yarra. These are well established, predominately residential areas where change will be more subtle and gradual than in other areas of the municipality.

4. Areas with Distinctive Functions

- These areas are the Sports Precinct, Domain parklands, Port of Melbourne land and Flemington Racecourse and Melbourne Showgrounds. These areas provide specific economic, cultural, recreational and environmental function.

Updating the Municipal Planning Strategy and policy for local places

The implementation of the Draft City Spatial Plan necessitates changes to the existing MPS. The content and direction of the MPS has not been substantially revised since 2013. Since this time the municipality has experienced substantial growth and change, necessitating a comprehensive update to the strategic framework which sets the direction for future land use and development.

The updated MPS includes greater emphasis on promoting sustainable development, promoting housing diversity and affordable housing, mitigating climate change, promoting employment, innovation and creative industries and elevating high quality design outcomes and design excellence. It also recognises Aboriginal cultural values and heritage and will incorporate further consideration and input by Traditional Owners. The MPS also recognises the importance of infrastructure and the delivery of infrastructure through Development Contribution Plans to support growth.

As described above, the Draft City Spatial Plan categorises areas within the municipality by the degree of change expected and their role within the municipality. These have been reflected in clause 11.03-6L of the amendment. The Draft City Spatial Plan establishes that areas within each change category will have a different character, density, use and built form and within each local area there will be levels of higher and lower growth. These local areas have been a longstanding and important element of the Melbourne Planning Scheme. They represent a layer of policy guidance that captures the complexity and differences across the municipality.

These areas have unique attributes, assets and challenges individually, however they are important in their function in the context of the capital city. Policy included in these local areas complements the other parts of the scheme, such as zones and overlays that apply to these local areas.

Amendment C432melb seeks to introduce an updated change category structure for these areas updates and refines many of the already defined local areas within the municipality, as well as introducing new areas. Areas have been categorised based on the expected degree of change and the area's role accommodating growth within the municipality. It is recognised that all areas will need to accommodate some growth and change, with the type of growth dependant on the surrounding context.

Change must be managed to achieve high quality design outcomes, support design excellence, and celebrate the city's cultural and built heritage. The challenge is enabling the municipality to grow in a way that maintains and reinforces our liveability, heritage, character, resilience and prosperity, while facilitating housing diversity and affordability.

The newly defined local areas Amendment C432melb seeks to introduce include City North, Dynon, E-Gate, Flemington Racecourse and Melbourne Showgrounds, and Maribyrnong Waterfront. Amendment C432melb also reflects completed structure planning work that has taken place in some areas over recent years for City North and Maribyrnong Waterfront. The *Macaulay Structure Plan 2021*, including local policy, will be implemented through a separate planning scheme amendment, Amendment C417melb.

Amendment C432melb identifies Dynon and E-Gate as potential renewal areas, these areas are recognised as active industrial areas that play an important strategic role in the current and future economy. It is acknowledged that detailed investigation is required to determine the potential for any future urban renewal in these areas.

Amendment C432melb also updates the Strategic Framework Plans at Clause 02.04. These plans reflect the policy content of clauses 02.01, 02.02, 02.03 and each local area plan at clause 11.03-6.

Amendment C432melb also implements a review and update the operational provisions of Schedule to Clause 72.08 (Background Documents) and Schedule to Clause 74.02 (Further Strategic Work). The schedule to Clause 72.08 (Background Documents) has been amended to update documents already listed in the planning scheme as reference documents and includes new and updated documents that have been adopted or endorsed by the Council since this schedule was last updated through Amendment C409melb. The documents listed in this schedule have been used to inform the preparation of the updated MPS and revised local policies in the PPF. The schedule to Clause 74.02 (Further Strategic Work) has been amended to include future further strategic work to be undertaken in the Melbourne Planning Scheme, including work currently in progress such as the signs policy proposed via Amendment C395melb and sustainability policy review proposed via Amendment C376melb.

How does the amendment implement the objectives of planning in Victoria?

The amendment will implement the following objectives of planning in Victoria set out in section 4(1) of the *Planning and Environment Act 1987*:

- a) To provide for the fair, orderly, economic and suitable use, and development of the land.
- b) To provide for the protection of natural and man-made resources and the maintenance of ecological processes and genetic diversity.
- c) To secure a pleasant, efficient and safe working, living and recreational environments for all Victorians and visitors to Victoria.
- d) To conserve and enhance those buildings, areas or other places which are of scientific, aesthetic, architectural or historical interest, or otherwise of special cultural value.
- e) To facilitate development in accordance with the objectives of planning in Victoria
- f) To facilitate the provision of affordable housing in Victoria.

The amendment provides for the orderly use and development of the municipality consistent with the above objectives.

How does the amendment address any environmental, social and economic effects?

The application of an updated and improved Municipal Planning Strategy will provide certainty to the users of the planning system by ensuring land use and development outcomes are consistent with environmental, social and economic land use objectives of planning across the municipality and wider metropolitan area. The amendment is expected to have positive environmental, social and economic effects.

Environmental

The MPS has a strong focus on the environment with an aim to make the built and natural environments more resistant to the impacts of climate change and promote more sustainable development. The MPS includes policy that seeks to:

- Direct growth to areas that are well serviced by public transport.
- Protect and enhance the environments of all open spaces and waterways.
- Increase the quality and quantity of the city's biodiversity.
- Enhance the urban forest and increase greening initiatives.
- Reduce flood risk from intense rainfall events and improve the health of waterways.

- Promote environmentally sustainable design of new buildings.
- Promote a transport hierarchy that priorities walking, cycling and public transport over cars.

Social and economic

The MPS has a strong focus on social and economic elements with an aim to ensure they are prioritised through any assessment. The MPS includes policy that seeks to:

- Provide the framework for decision making on future development, which Council will use to strategically accommodate growth in the municipality.
- Promote high quality buildings, public spaces and landscapes.
- Protect heritage.
- Encourage affordable housing and housing diversity to better respond to housing needs.
- Protect employment land and enable job growth and respond to future change.
- Manage interface issues where there are sensitive residential uses located close to businesses that generate noise.
- Provide for new, renewal or adaption of social and physical infrastructure to meet the needs of the growing population and employment base.

Does the amendment address relevant bushfire risk?

The land affected by the amendment is not located within an area of identified bushfire risk.

Does the amendment comply with the requirements of any other Minister's Direction applicable to the amendment?

The amendment is consistent with the Ministerial Direction - The Form and Content of Planning Schemes under Section 7(5) of the *Planning and Environment Act 1987*. The amendment implements changes to the format, structure and content of the planning scheme in direct response to the requirements of this Ministerial Direction.

The amendment has been prepared in accordance with the strategic considerations set out in the following Ministerial Directions, under Section 12 of the *Planning and Environment Act 1987*:

- Ministerial Direction No. 9 – Metropolitan Planning Strategy: The amendment has had regard to the Metropolitan Planning Strategy: *Plan Melbourne 2017-2050* (Plan Melbourne) and is consistent with its directions. The amendment supports the implementation of the following outcomes of the Metropolitan Planning Strategy, at the local level:

- Proposed Clause 02.03-6 Economic Development supports the implementation of Outcome 1: *Melbourne is a productive city that attracts investment, innovation and creates jobs*
- Proposed Clause 02.03-5 Housing supports the implementation of Outcome 2: *Melbourne provides housing choice in locations close to jobs and services*
- Proposed Clause 02.03-7 Transport supports the implementation of Outcome 3: *Melbourne has an integrated transport system that connects people to jobs and services and goods to market*
- Proposed Clause 02.03-4 Built Environment and Heritage supports the implementation of Outcome 4: *Melbourne is a distinctive and liveable city with quality environments*
- Proposed local policies at Clause 11.03-6 support the implementation of Outcome 5: Inclusive, vibrant and healthy neighbourhoods
- Proposed Clause 02.03-2 Environmental and Landscape Values supports the implementation of Outcome 6: *Melbourne is a sustainable and resilient city.*

The amendment supports the objectives set out in the Metropolitan Planning Strategy for places of state significance located within the City of Melbourne:

- Central City – The amendment supports the continued growth of knowledge-intensive business in the central city, alongside major tourism, retail, residential, entertainment, sporting and cultural activities.
- Fishermans Bend - The amendment supports the ongoing urban renewal of Fishermans Bend, providing for a concentration of businesses and institutions providing a major contribution to the Victorian economy, with excellent transport links and potential to accommodate significant future growth in jobs and housing.
- Port of Melbourne - The amendment supports the ongoing protection of the Port of Melbourne from incompatible land uses by supporting complementary employment-generating uses in proximity of the Port.
- Parkville Medical, Bioscience and Education Precinct – The amendment supports the role of the precinct to provide health and education services that are well served by public transport.
- Ministerial Direction No. 11 – Strategic Assessment of Amendments: The amendment is consistent with Ministerial Direction No. 11 (Strategic Assessment of Amendments), with this Explanatory Report providing a strategic evaluation of the amendment and its outcomes.

- Ministerial Direction No. 14 – Port Environs: The amendment has regard to the Ministerial Direction 14 Port Environs. The amendment does not propose to introduce sensitive uses to the port environs and will not prejudice the current curfew free operations and future development of the port. The views of the port manager and Minister for Ports will be sought during exhibition of the amendment.
- Ministerial Direction No. 15 – The Planning Scheme Amendment Process: The preparation of this Amendment is consistent with the requirements of Ministerial Direction No. 15.

How does the amendment support or implement the Planning Policy Framework and any adopted State policy?

The amendment reviews existing and introduces new local planning policies at clause 11.03-6L. These policies apply to local areas as identified and defined through the Draft City Spatial Plan. Policy is necessary for these areas as they each have defining characteristics and highlight future planning directions. All new local planning policy content supports and implements state policies in the PPF.

These areas and their status is summarised below. The strategic basis for the content is derived from the Draft City Spatial Plan, the existing Municipal Planning Strategy, Transport Strategy 2030, Open Space Strategy 2012, Plan Melbourne 2017-2050 and the additional sources identified in the strategic basis column below.

Local Area	Status	Strategic basis (additional sources)
11.03-6L-01 Hoddle Grid	Amended and updated	• Elizabeth Street Strategic Opportunities Plan (City of Melbourne, 2019) • Flagstaff Gardens Master Plan (City of Melbourne, 2000)
11.03-6L-02 Southbank	Amended and updated	• City Road Master Plan (City of Melbourne, 2016) • Southbank Structure Plan 2010 (AECOM, 2010)
11.03-6L-03 Docklands	Amended and updated	• Integration and Design Excellence, Melbourne Docklands (Docklands Authority, July 2000) • Melbourne Docklands Bicycle Strategy (EDAW in association with SKM, 2000) • Melbourne Docklands Community Development Plan 2001-2016 (Docklands Authority, 2001)

Local Area	Status	Strategic basis (additional sources)
		• Melbourne Docklands ESD Guide (Docklands Authority, 2002) • Melbourne Docklands Water Plan (Docklands Authority, June 2001) • Places for Everyone – A Strategy for Creating and Linking Public Open Spaces at Melbourne Docklands (Melbourne Docklands, 2002) • The Docklands Authority Environmental Management Plan (EMP, 2000) • Victoria Harbour Development Plan (Lend Lease, 2010)
11.03-6L-04 Arden	Administrative update	• Arden Precinct Structure Plan July 2022 (Amendment C407melb) • Arden Precinct Flood Management Policy (Melbourne Water, June 2022)
11.03-6L-05 Fishermans Bend Urban Renewal Area	Administrative update	• Fishermans Bend Framework (DELWP, September 2018) • Fishermans Bend Vision (Department of Environment, Land, Water and Planning, 2016)
11.03-6L-06 Fishermans Bend Lorimer	Administrative update	N/A
11.03-6L-07 Fishermans Bend National Employment and Innovation Cluster	Administrative update	N/A
11.03-6L-08 Dynon	New local area	• Maribyrnong River Design Guidelines 2010 • West Gate Tunnel Project (Victorian Government)
11.03-6L-09 E-Gate	New local area	• West Gate Tunnel Project (Victorian Government)
11.03-6L-10 Maribyrnong Waterfront	New local area	• Maribyrnong Waterfront – A way forward (City of Melbourne, 2020)
11.03-6L-11 City North	New local area	• City North Structure Plan 2012 (Amendment C196)

Local Area	Status	Strategic basis (additional sources)
11.03-6L-12 West Melbourne	Amended and updated	West Melbourne Structure Plan 2018 (Amendment C309melb)
11.03-6L-13 Carlton	Amended and updated	Carlton Gardens Master Plan (City of Melbourne, 2022)
11.03-6L-14 East Melbourne and Jolimont	Amended and updated	Fitzroy Gardens Management Plan (City of Melbourne, 2010) (Compilation Report, 2018)
11.03-6L-15 Kensington	Amended and updated	- JJ Holland Park Concept Plan (City of Melbourne, 2008) - Newmarket Reserve Master Plan (City of Melbourne, 2011)
11.03-6L-16 Parkville	Amended and updated	- Princes Park Masterplan (City of Melbourne, 2013) - Royal Park Master Plan (City of Melbourne, 1998)
11.03-6L-17 North Melbourne	Amended and updated	N/A
11.03-6L-18 South Yarra	Amended and updated	Fawkner Park Master Plan (City of Melbourne, 2006)
11.03-6L-19 Sports and Entertainment Precinct and Domain Parklands	Amended and updated	Domain Parklands Master Plan (City of Melbourne, 2019)
11.03-6L-20 Flemington Racecourse and Melbourne Showgrounds	New local area	N/A

How does the amendment support or implement the Municipal Planning Strategy?

The amendment introduces a new Municipal Planning Strategy at clause 02. The structure of the new MPS at clause 02.03 Strategic Directions supports and implements adopted State policy, adapting these concepts into a City of Melbourne context.

The content of this new structure is summarised below. The strategic basis for the content is derived from the Draft City Spatial Plan, the existing Municipal Planning Strategy, *Plan Melbourne 2017-2050* and the additional sources identified in the strategic basis column below.

Clause Number	Title	Content
02.01	Context	Description of the municipality in a regional context, including geography, economics, environment and demographics.
02.02	Vision	Statements detailing overall vision for the municipality, supported by strategic framework plan (clause 02.04)
02.03	Strategic directions	How the vision will be achieved, including high level policy intentions, divided into the following themes: • 02.03-1 Settlement • 02.03-2 Environmental and landscape values • 02.03-3 Environmental risks and amenity • 02.03-4 Built environmental and heritage • 02.03-5 Housing • 02.03-6 Economic development • 02.03-7 Transport • 02.03-8 Infrastructure
02.04	Strategic framework plans	Graphic representations of the strategic directions.
11.03-6	Regional and Local places	Detailed policy for each local place defined and amended as: • Hoddle Grid • Southbank • Docklands • Arden • West Melbourne • Carlton • East Melbourne and Jolimont

Clause Number	Title	Content
		• Kensington • Parkville • North Melbourne • South Yarra • Sports and Entertainment Precinct and Domain parklands • Flemington Racecourse and Melbourne Showgrounds. Detailed policy for each local place defined and introduced as: • City North • Dynon • E-gate • Maribyrnong Waterfront
72.08	Background Documents	Amends and updates the schedule to clause 72.08 to ensure the list of background documents is current and reflects Council endorsed positions
74.02	Further Strategic Work	Amends and updates the schedule to clause 74.02 to list future further strategic work in the Melbourne Planning Scheme.

02.03 Strategic Directions	Content	Strategic basis (additional sources)
02.03-1 Settlement	Outlines the future growth and level of change within the municipality. Introduces the six change types under the following headings: <i>Central City</i> Hoddle Grid <i>Evolving</i> Southbank & Docklands	N/A

02.03 Strategic Directions	Content	Strategic basis (additional sources)
	<i>Renewal Precincts</i> <i>Existing renewal</i> Arden, Macaulay, Fishermans Bend Lorimer & Fishermans Bend National Employment and innovation Cluster (NEIC) <i>Potential renewal</i> Dynon, E-Gate & Maribyrnong Waterfront <i>Neighbourhoods</i> <i>Transitioning</i> City North & West Melbourne <i>Established</i> Carlton, East Melbourne and Jolimont, Kensington, Parkville, North Melbourne & South Yarra <i>Area with distinctive functions</i> Sports and Entertainment Precinct and Domain Parklands & Flemington Racecourse and Melbourne Showgrounds.	
02.03-2 Environmental and landscape values	Promotes the importance of biodiversity and waterways and the protection of open spaces. Includes references to the Greenline project This project is a key focus for the City that will connect riverbank landscapes and wetlands while recognising the significance to the history and culture of Traditional owners.	• Greenline Implementation Plan (City of Melbourne, 2021) • Moonee Ponds Creek Strategic Opportunities Plan (City of Melbourne, 2019) • Municipal Integrated Management Water Plan (City of Melbourne, 2017)

02.03 Strategic Directions	Content	Strategic basis (additional sources)
		• Nature in the City (City of Melbourne, 2017) • Urban Forest Strategy – Making a Great City Greener 2012-2032 (City of Melbourne, 2012) • Yarra River – Birrarung Strategy (City of Melbourne, 2019)
02.03-3 Environmental risks and amenity	Introduces policy to ensure new development mitigates and adapts to climate change including minimising urban heat island effect, protection from flooding and achieving a 40 per cent canopy cover by 2040. Updates policy to manage interface issues between residential development and noise generating uses. Promotes policy to encourage opportunities for vital night-time economy activities including live music, food and entertainment.	• Climate and Biodiversity Emergency Response (City of Melbourne, 2020) • Climate Change Adaption Strategy Refresh (City of Melbourne, 2017) • Climate Change Mitigation Strategy to 2050 (City of Melbourne, 2018) • Emissions Reduction Plan (City of Melbourne, 2021) • Resilient Melbourne Strategy (City of Melbourne, 2016)
02.03-4 Built Environment and heritage	Recognises the importance of the elements that make up the built environment and encourages new development to deliver high-quality design outcomes and support processes and outcomes to deliver design excellence. Strengthens policy where a built	• Heritage Strategy 2013 (City of Melbourne, 2013) • Waste and Resource Recovery Strategy (City of Melbourne, 2019)

02.03 Strategic Directions	Content	Strategic basis (additional sources)
	form character is established. New development must respect the character and add to the overall quality of the urban environment. Reinforces the importance of the built form and function of laneways and the importance of encouraging this provision in the hierarchy of the street network in renewal precincts. Reinforces access to sunlight to the streets and public spaces throughout the year to ensure a high amenity. Strengthens policy to enable the municipality to become a more environmentally sustainable city that is energy, water and waste efficient and adapted to climate change. Strengthens the recognition and retention of places of importance to Traditional Owners. Reinforces the City as one of the world's great Victorian-era cities containing many streetscapes, parks and buildings recognised as important heritage places.	
02.03-5 Housing	Identifies the challenge of providing well designed housing, recognising the need for new housing to be diverse, affordable and provide a high standard of amenity. Recognises the importance of purpose built student housing for the City.	Affordable Housing Strategy 2030 (City of Melbourne, 2020)
02.03-6 Economic	Recognises the City as a thriving economy built around knowledge, professional and financial services	Creative Strategy 2018-2028 (City of Melbourne, 2018)

02.03 Strategic Directions	Content	Strategic basis (additional sources)
development	and creative and visitor economies. Reinforces the national and international tourism role. Identifies the City as a national and international leader in creative endeavours.	• Economic Development Strategy 2031 (City of Melbourne, 2021) • Melbourne Innovation Districts Opportunities Plan (City of Melbourne, 2020) • Urban Art Strategy (VicUrban, 2010)
02.03-7 Transport	Reinforces the role of the transport system to meet the demands of the growing intensity of development and diversity of land uses and major events. Reinforces the need for a comprehensive, safe, comfortable, accessible and convenient public transport, walking and cycling network. Recognises the importance of the Port of Melbourne and the need for efficient road and rail links for freight movement.	• Transport Strategy 2030 (City of Melbourne, 2019)
02.03-8 Infrastructure	Recognises the roles of integrated water management, telecommunications, public open space, community infrastructure, education and health facilities and development contribution plans as important elements of infrastructure associated with the built form and development of the City.	N/A

Does the amendment make proper use of the Victoria Planning Provisions?

The amendment makes proper use of the Victoria Planning Provisions (VPP) by utilising the appropriate planning tools to achieve the strategic objectives of the planning scheme. The amendment introduces a new MPS and policy has been substantially redrafted and restructured to be consistent with the VPP and the Ministerial Direction on the Form and Content of Planning Schemes.

The amendment has been prepared with regard to the following Planning Practice (PPN) and Advisory Notes (AN):

- PPN 32: Review of Planning Schemes
- PPN 46: Strategic Assessment Guidelines
- Ministerial Direction 15: The planning scheme amendment process
- AN 71: Amendment VC148 Planning Policy Framework
- AN 72: Victoria Planning Provisions (VPP) and planning schemes
Amendment VC148

The amendment has also had regards to the Department of Transport and Planning's (former Department of Environment Land Water and Planning) *A Practitioner's Guide to Victorian Planning Scheme (Version 1.5) April 2022*.

How does the amendment address the views of any relevant agency?

The views of relevant agencies were sought and considered in the preparation of the Draft City Spatial Plan. All relevant agencies and stakeholders will be consulted during the formal exhibition of the amendment.

Does the amendment address relevant requirements of the Transport Integration Act 2010?

The amendment will not have a significant impact on the transport system of the *Transport Integration Act 2010*.

The amendment proposes to introduce new context, transport strategic framework plan and strategic directions in the MPS which broadly align with the objectives and decision principles outlined in Division 2 and 3 of the *Transport Integration Act 2010*.

The changes provide high level strategic directions that aim to create comprehensive, safe, comfortable, accessible and convenient public transport, walking and cycling network, based on Council's Transport Strategy 2030.

Resource and administrative costs

What impact will the new planning provisions have on the resource and administrative costs of the responsible authority?

The amendment is not expected to impose additional resource or administrative costs on the responsible authority.

The amendment will introduce a clearer and more legible policy framework into the scheme that better integrates state, regional and local policy. It will use clearer language, avoid repetition and remove outdated policies. The policies will provide a greater level of certainty about where growth and change will occur in the municipality and improve clarity about how Council will use its discretion when making land use planning decisions.